

rise, would be quick to brand them traitors.

It is therefore highly unlikely that President Clinton will return to Washington with a long list of Russian concessions. Those who are demanding—or even predicting—that he will do so are setting up the administration for failure. We can and should expect, however, President Clinton to discuss our differences candidly and constructively, and to lay the ground work for United States-Russian accommodation on key issues like arms control, the Iran nuclear deal, Chechnya, and European security.

The hallmark of a successful summit is not to solve all of the world's problems or even to resolve all of the bilateral issues between two countries. President Clinton's trip to Moscow is part of an ongoing process between Russia and the United States. We should be realistic about our expectations.

TRIBUTE TO DR. WAYNE TEAGUE, FORMER ALABAMA SUPER- INTENDENT OF EDUCATION

Mr. HEFLIN. Madam President, Dr. Wayne Teague served as Alabama's Superintendent of Education for almost 20 years, from October 1975 through March 31 of this year. During his tenure as Alabama's top educator, public education in Alabama has prospered. His many years of public service are a hallmark of exceptional commitment and dedication to public education and to the children of Alabama.

There has been a great deal of progress in Alabama education since Wayne Teague took over as superintendent in 1975. His many contributions have made tremendous improvements in the State's public school system. His many successes and vast knowledge were once recognized by the British Council of Great Britain, when he was one of only three chief State school officers invited to participate in the American Education Policy-Makers' Study Trip to Northern Ireland in 1990.

Of Dr. Teague's many wonderful personal attributes, the one that probably served him best while he was superintendent was his unique leadership style. He was able to master the art of cooperation with a myriad of groups for the benefit of the public schools. Government officials, parents, teachers, students, administrators, and business, civic, and educational leaders all gained admiration and respect for him over the course of his career as they observed his many accomplishments for Alabama's school children and for education overall.

Wayne Teague received his bachelor's, master's, and doctoral degrees all from Auburn University. Prior to becoming State superintendent, he was a local superintendent, college professor, principal, and teacher. Since then, he has become widely known throughout the State and country not only as

a superb superintendent, but also as an authority on State and Federal legislative relations, a civic and community activist, a public speaker, and author. He has participated in several international activities and received numerous honors and awards for his service in education.

Dr. Wayne Teague certainly emerged as one of the giants of education while he was superintendent. He possesses all the skills, experience, and professional attitudes that make an outstanding leader. As much as he will be missed, I salute and congratulate him for a job well done, and offer my best wishes for his long, healthy, and fulfilling retirement.

AID

Mr. THOMAS. Madam President, I rise this morning as a member of the Senate Foreign Relations Committee to discuss the content of a recent inter-office electronic memo from Sally Shelton, the Assistant Administrator for the Bureau of Global Programs, Bill Support and Research at the Agency for International Development [AID] regarding congressional plans to merge AID into the State Department and to cut the somewhat bloated foreign assistance budget. For the benefit of my colleagues who may not have seen the memo, dated May 3, let me quote it here:

The Administrator spoke to InterAction yesterday * * *. The Administrator would prefer that InterAction stay out of the merger issue and there is indeed no consensus on their Board as to what position to take. But some want to be involved—the Administrator reminded us of Dean Acheson's comment "Don't just do something, sit there!"

Tony Lake is addressing InterAction tomorrow—he is pushing the phrase "backdoor isolationist" to tar the anti-150 account Congressmen with * * *. Shalikashvili and Wm. Perry had a good mtg with the Speaker on the 150 account * * * though the news from the Senate is not so good * * * Sen. Domenici is pushing for bigger cuts than had been anticipated earlier.

Jill Buckley reports that the Senate For. Rels. Comm. staff was relatively uncooperative in discussions yesterday and somewhat surprisingly the HIRC [House International Relations Committee] staff was cooperative. The strategy is "delay, postpone, obfuscate, derail"—if we derail, we can kill the merger. Larry Byrne met with Sen. Robb and got his support on the merger though Robb is not committed, yet, to defend the 150 account budget levels. Official word is we don't care if there is a State authorization bill this year.

Larry B. announces that we are 62 percent through this fiscal year and we have 38 percent of the dollar volume of procurement actions completed; we need to do \$1.9 billion in the next 5 months * * *. There are large pockets of money in the field and about \$570 million in Global and ENI each. So let's get moving * * *. Jim Bond called Larry Byrne * * * then yelled at him about our obligation rate, said it imperils our ability to argue we need more money * * *.

Madam President, I am incensed by this memo and by the mind-set it manifests at AID. It seems clear to me that instead of looking for ways to

work with Members of Congress to streamline its operations, cut waste and bloating, and accept the same kind of downsizing that the American people expect of every other agency of the Federal Government, AID has taken on as its first priority saving its own skin.

There is nothing back-door isolationist about a desire to down-size AID and get rid of functions it carries out which are duplicative of those carried out by other agencies; it's a move that Secretary of State Christopher himself supported until recently overruled by the Vice President. At a time when we don't have enough money to take care of our own citizens and are consequently forced to rethink the funding levels in our domestic budget, to argue that we can't make similarly difficult cuts in our foreign aid budget is both disingenuous and unrealistic.

While I am certainly not in favor of a full-scale gutting of foreign aid, there is no bureaucracy in this Government that in my estimation couldn't stand a healthy cut in its budget—AID among them. For those who might doubt that assertion, the following information is instructive. AID has requested \$16 million in aid to Jordan so that it could "attract more tourists to come to Jordan, enjoy their experience, and recommend Jordan to others." AID wants to pay \$528,000 to Vietnamese contractors who were not paid as a result of the Vietnam War, while at the same time hundreds of American contractors remain unpaid. AID has proposed giving the AFL-CIO \$5 million to make home improvement loans to Sandanista labor union members in Nicaragua. AID has proposed giving \$900,000 to the lobbying firm TransAfrica to develop linkages with South Africa. The grant would enable TransAfrica to buy a TV, VCR, camcorder and computers for its Washington, DC, lobbying office. These proposals are just some of the highly questionable ways in which AID allocates its funds.

While speaking about funding, let me note that I am outraged by the suggestion in the memo that as the fiscal year draws to a close and AID has only "38 percent of the dollar volume of procurement actions completed," that employees would be encouraged to get out there and spend, spend, spend so that their ability to argue we need more money is not imperiled. Statements such as that are a perfect example of bureaucratic thinking run amok, and illustrate to me precisely why their budget is in need of some substantial trimming.

Madam President, policy statements coming from AID which note that they intend to work to delay and derail the legitimate work of this Congress for their own selfish needs strike me—and, I am sure, other Members—as blatantly improper. As a result of this memo, you can be sure that I will view anything AID has to say on reorganization or budget matters in the next few weeks with a very jaundiced eye, to put it very mildly.